

1 SB270

- ACT #2024 278
- 2 1C5VZ33-2
- 3 By Senator Orr
- 4 RFD: County and Municipal Government
- 5 First Read: 02-Apr-24







1 Enrolled, An Act, 2 3 Relating to public records; to amend Sections 36-12-40 4 and 36-12-41, Code of Alabama 1975, and to add Sections 5 36-12-43, 36-12-44, 36-12-45, and 36-12-46 to the Code of 5 7 Alabama 1975, to establish procedures for requesting and 8 obtaining public records; and to make nonsubstantive, technical revisions to update the existing code language to 9 current style. 10 11 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA: 12 Section 1. Sections 36-12-40 and 36-12-41 of the Code 13 of Alabama 1975, are amended to read as follows: "§36-12-40 14 15 (a) Every eitizenresident has a right to inspect and take a copy of any public writing record of this state, except 15 17 as otherwise expressly provided by statuteapplicable law. 18 Provided however, registration and circulation records and information concerning the use of the public, public school, 19 20 or college and university libraries of this state shall be 21 exempted from this section. Provided further, any parent of a minor child shall have the right to inspect the registration 22 23 and circulation records of any school or public library that 24 pertain to his or her child. Notwithstanding the foregoing,

25 records concerning security plans, procedures, assessments,

26 measures, or systems, and any other records relating to, or

27 having an impact upon, the security or safety of persons,

28 structures, facilities, or other infrastructures, including



29 without limitation information concerning critical 30 infrastructure, (as defined at 42 U.S.C. § 5195c(e), as 31 amended) and critical energy infrastructure information, (as defined at 18 C.F.R. § 388.113(c)(1), as amended) the public 32 33 disclosure of which could reasonably be expected to be 34 detrimental to the public safety or welfare, and records the disclosure of which would otherwise be detrimental to the best 35 36 interests of the public shall be exempted from this section. 37 Any public officer who receives a request for records that may appear to relate to critical infrastructure or critical energy 38 39 infrastructure information, shall notify the owner of such infrastructure in writing of the request and provide the owner 40 41 an opportunity to comment on the request and on the threats to public safety or welfare that could reasonably be expected 42 43 from public disclosure on of the records. (b) For purposes of this article, the judicial branch 44 45 of state government and any office identified in Article VI of 46 the Constitution of Alabama of 2022, are exempted from the 47 requirements of Sections 36-12-43 through 36-12-45." 48 "§36-12-41 Every public officer having the custody of a public 49 writing which a citizen record that a resident has a right to 50 inspect is bound to give himshall provide him or her, on 51 demand proper request as provided in this article, with a 52 cartified copy of it the public record, on payment of the 53 legal fees therefor a reasonable fee, as further provided in 54 this article, and such copy is admissible as evidence in like 55 cases and with like offers as the original writing." 56



- 57 Section 2. Sections 36-12-43, 36-12-44, 36-12-45, and 58 36-12-46 are added to the Code of Alabama 1975, to read as 59 follows:
- 60 \$36-12-43

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- 61 (a) It is the policy of the state to promptly provide 62 residents with the opportunity to inspect public records and 63 to request a copy, subject to payment of reasonable fees and 64 to appropriate protections for private, confidential, 65 privileged, and other nonpublic information, and to the 66 interest of the general public in having the business of government carried on efficiently and without undue 68 interference.
- 69 (b) For purposes of this article, the following terms 70 shall have the following meanings:
- 71 (1) BUSINESS DAY. A day that the public officer's 72 office is open to the public and conducting normal operations.
- 73 (2) PUBLIC OFFICER. A public officer or his or her 74 designee responsible for responding to public records 75 requests.
- 76 (3) RESIDENT. An individual who is permanently 77 domiciled in Alabama with an expectation to remain in Alabama 78 as demonstrated by reasonable proof of residency such as, but 79 not limited to, an Alabama driver license or voter 30 registration.
- 31 (4) STANDARD REQUEST. A public records request that 82 seeks one or more specifically and discretely identified public records that the public officer determines would take 33 34 less than eight hours of staff time to process considering the



- time needed to identify and retrieve any responsive records and to redact or take other measures to withhold protected information. A standard request should require no or minimal clarification by the requester.
- (5) SUBSTANTIVE RESPONSE. A response to a proper public records request that sets forth the public officer's ultimate position on the substance of the request. The term includes, but is not limited to, the following, in whole or in part:
- 93 a. A statement that the public records are provided as 94 attached or enclosed.
- 95 b. A statement that access to the requested public 96 records will be provided at a set time, place, and location 97 during regular business hours or at a time, place, and 98 location mutually agreeable to the public officer and the 99 requester.
- 100 c. A statement that the public officer is prepared to
 101 provide the requested public records to the requester upon
 102 payment of a reasonable fee.
- d. A statement that denies the request with reasons stated therefor.
- e. A statement that denies the request on the grounds
 that the requested public record does not exist within the
 government agency. If known to the public officer, the public
 officer may identify the proper custodian or location for the
 requested public record.
- f. A statement that denies the request for failure to substantially complete a standard request form.
- g. A statement that denies the request for failure to



- substantially comply with the written procedures established by the public officer for such request.
- h. A statement that denies the request because the records sought are not public.
- 117 (6) TIME-INTENSIVE REQUEST. A public records request
 118 that the public officer determines would take more than eight
 119 hours of staff time to process considering the time needed to
 120 identify and retrieve any responsive records and any time
 121 needed to redact or take other measures to withhold protected
 122 information.
- (c) This article is not intended to, and does not, change or in any way affect any protections for private, confidential, privileged, or other nonpublic information provided under applicable law.

127 §36-12-44

- 128 (a) A public officer shall respond to a standard
 129 request subject to each of the following provisions:
- 130 (1) The public officer may require the requester to
 131 submit his or her request using a standard request form or by
 132 following the written procedures for accepting requests for
 133 public records established by the public officer.
- 134 (2) The public officer may require the requester to pay
 135 a reasonable fee set by the public officer before the
 136 requester may receive any public records. If the public
 137 officer elects to charge a fee, the public officer shall
 138 notify the requester of the estimated fee and withhold any
 139 public records until receipt of payment. The requester may opt
 140 not to pay the fee and thus not receive any substantive



- 141 response. Additionally, the public officer shall have the
- 142 discretion to require the requester to pay all or a portion of
- 143 the estimated fee prior to searching for any responsive public
- 144 records.
- 145 (3) The public officer shall acknowledge a proper
- 146 request within 10 days of receiving the request.
- 147 (4) The public officer shall provide a substantive
- 148 response fulfilling or denying a proper request within 15
- 149 business days of acknowledging receipt. Although the public
- officer may extend this period in 15-business-day increments
- upon written notice to the requester, the public officer
- 152 should process a standard request as expeditiously as possible
- 153 considering the requester's time constraints, the public
- officer's workload, and the nature of the request.
- 155 (5) There shall be a rebuttable presumption that a
- 156 proper standard request has been denied by the public officer
- 157 if:
- a. A substantive response is not provided to the
- 159 standard request within the earlier of 30 business days or 60
- 160 calendar days following acknowledgment of receipt by the
- 161 public officer; or
- b. The public records are not produced within the
- 163 earlier of 30 business days or 60 calendar days following the
- 164 payment of the estimated fees to the public officer.
- 165 (6) There shall be no presumption that a proper
- 166 standard request has been denied if:
- 167 a. The request is not proper or the public officer is
- 168 not obligated or required to respond as provided in this



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- b. The public officer has responded in part;
- c. The public officer and requester have reached an
- 172 agreement regarding the time or substance, or both, of the
- 173 response;
- d. Negotiations are ongoing between the public officer
- 175 and the requester; or
- e. The public officer has reasonably communicated the
- 177 status of the request to the requester.
- 178 (b) A public officer shall respond to a proper,
- 179 time-intensive request subject to each of the following
- 130 provisions:
- 181 (1) The public officer shall require the requester to
- 182 submit his or her request using a standard request form or by
- 133 following the written procedures for accepting requests for
- 134 public records established by the public officer.
- 135 (2) The public officer shall require the requester to
- 186 pay a reasonable fee set by the public officer before
- 187 providing a substantive response to the requester. The public
- 188 officer shall notify the requester in advance of any likely
- 139 fees and shall withhold any substantive response until receipt
- 190 of payment. Additionally, the public officer shall have the
- 191 discretion to require the requester to pay all or a portion of
- 192 the estimated fee prior to searching for any responsive public
- 193 records.
- 194 (3) The public officer shall acknowledge the request
- 195 within 10 business days of receiving the request.
- 196 (4) The public officer shall notify the requester



197 within 15 business days after acknowledging receipt that the 198 request qualifies as a time-intensive request. At that time, 199 the public officer shall notify the requester of any likely 200 fees and allow the requester to withdraw the time-intensive 201 request and submit a new request that is not a time-intensive 202 request. If the requester elects to proceed with a 203 time-intensive request, the public officer shall provide a 204 substantive response fulfilling or denying the request within 205 45 business days after the requester elected to proceed with 206 his or her time-intensive request. The public officer may extend this period in 45-business-day increments by notifying 207 208 the requester in writing.

- 209 (5) At or around the time of designating the request as 210 time-intensive, the public officer shall make a record in a 211 log maintained for keeping track of currently pending 212 time-intensive requests. For each such currently pending 213 request, the log shall identify the name of the requester and the date of acknowledgment pursuant to subdivision (3). The 214 log shall be a confidential document that is not subject to 215 216 disclosure pursuant to this article, provided the log may 217 remain discoverable pursuant to proper discovery methods provided under applicable rules of procedure. 218
- 219 (6) There shall be a rebuttable presumption that a 220 proper time-intensive request has been denied by the public 221 officer if:
- a. A substantive response is not provided within the earlier of 180 business days or 270 calendar days following the requester's election to proceed with a time-intensive



- 225 request.
- b. The records are not produced within the earlier of
- 227 180 business days or 270 calendar days following the payment
- 228 of the estimated fees to the public officer.
- 229 (7) There shall be no presumption that a proper
- 230 time-intensive request has been denied if:
- 231 a. The request is not proper or the public officer is
- 232 not obligated or required to respond as provided in this
- 233 section;
- b. The public officer has responded in part;
- c. The public officer and requester have reached an
- 236 agreement regarding the time or substance, or both, of the
- 237 response;
- d. Negotiations are ongoing between the public officer
- 239 and the requester; or
- e. The public officer has reasonably communicated the
- 241 status of the request to the requester.
- 242 (c) A request made pursuant to this article shall
- 243 identify the requested public record with reasonable
- 244 specificity. A public officer shall not be obligated to
- 245 respond to a public records request that is vague, ambiguous,
- 246 overly broad, or unreasonable in scope.
- 247 (d) A public officer shall not be required to create a
- 248 new public record if the requested record does not already
- 249 exist.
- 250 (e) A public officer shall not be required to respond
- 251 to requests that seek information or other materials that are
- 252 not public records.



- establish proof of residency. A public officer shall have the discretion to respond to public records requests made by nonresidents, in which case, a public officer's decision to respond to such requests shall not operate as a waiver of the public officer's right to deny other or future requests made by nonresidents.
- (q) If a public officer responds to a request by 260 261 seeking clarification or additional information, the timelines established in this section shall be tolled and shall restart 262 263 once the public officer receives the requested clarification 264 or additional information as if the requester had submitted a 265 new request. A public officer's decision to seek clarification 266 or additional information with respect to any particular 267 request shall not operate as a waiver of the public officer's 268 right to seek clarification or additional information in-269 response to other, future requests.
 - (h) Nothing in this article shall be construed to prohibit a public officer from processing a public records request in a manner that is less expensive or more prompt from the perspective of the requester.
- 274 \$36-12-45

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- 275 (a) (1) A resident may request access to a public record
 276 by following the written procedures for accepting such
 277 requests established by the public officer having custody of
 278 the public record. The written procedures may establish any of
 279 the following:
- 280 a. A standard request form for use in submitting a



- 281 public records request.
- b. A designee, such as a public records coordinator, to whom a public records request shall be addressed.
- c. The permissible method or methods of transmitting a public records request.
- d. Any other policies pertaining to the process for submitting a public records request.
- 288 (2) The public officer shall make his or her written
 289 procedures concerning public records reasonably available to
 290 the public.
- (3) A public officer shall not be obligated to respond to a public records request that is not made pursuant to the public officer's written procedures.
- 294 (4) Written procedures need not be adopted as
 295 administrative rules pursuant to the Alabama Administrative
 296 Procedure Act.
- 297 (b) In the absence of written procedures to the 298 contrary, each of the following shall apply:
- 299 (1) A resident may submit a public records request by 300 delivering the request by hand or by mailing the request to 301 the main office or principal place of business of the public officer having custody of the public record.
- 303 (2) Receipt of a hand-delivered public records request
 304 occurs when the request is received at the public officer's
 305 main office or principal place of business. Receipt of a
 306 mailed public records request occurs on the date of actual
 307 receipt by the public officer. A certified mail receipt or
 308 similar signed postage receipt shall be prima facie evidence



309	of receipt by the public officer.
310	(3) The standard request form shall read substantially as
311	follows, provided a public officer may require additional
312	information or modify the order or format in which the
313	information is requested:
314	"Requester's contact information:
315	Name:
316	Phone number:
317	Email address:
318	Street address:
319	City:
320	State:
321	Zip:
322	Agency you are requesting public records from:
323	
324	Date of request:
325	Records requested: (Be as specific as possible. A
326	public officer is not obligated to respond to a request
327	that is vague, ambiguous, overly broad, or unreasonable
328	in scope, nor is a public officer obligated to respond
329	to a request that seeks records that do not exist or
330	materials that are not public records. Additionally,
331	extensive requests for public records may increase the
332	fees to cover the administrative cost of searching and
333	copying the requested records.)
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338	Payment of fees may be required before your request is
339	fulfilled.
340	By submitting this request, you certify that you are an
341	Alabama resident with standing to make a request for
342	public records pursuant to Alabama law."
343	536-12-46
344	Nothing in this article shall be construed to permit
345	any party to a pending or threatened action, suit, or
346	proceeding to obtain information regarding a matter relevant
347	to the pending or threatened action, suit, or proceeding in
348	lieu of the proper discovery methods provided under applicable
349	rules of procedure
350	Section 3. This act shall become effective on October
351	1, 2024.

Page 13

ENGROSSED

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Senate Bill No. 270

3000000		§ SENATE ACTION	HOUSE ACTION			
1 Ove co-sponsors		I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, SB 370.	DATE: 4.33 20.24 RD 1 RFD (4.1MG)			
3	20	yons <u>29 nays () abstain ()</u> PATRICK HARRIS, Secretary	REPORT OF STANDING COMMITTEE This bill having been referred by the House to its standing committee on was acted upon by such committee in			
5 5 7 8 "	22 23 24 25	t hereby certify that the notice & proof is attached to the Bill, SB as required in the General Acts of Alabama, 1975 Act No. 919. PATRICK HARRIS, Secretary	session, and returned therefrom to the House with the recommendation that it be Passed, w/arnend(s)w/sub_l This 23 day of April, 20.24.			
jo	<u>26</u> <u>27</u>	CONFERENCE COMMITTEE Senate Conferees	DATE: ムーろう 202リ RF ムハロンカ RD 2 CAL			
11 (4	29		DATE: 20 RE-REFERRED [RE-COMMITTED [] Committee			
14 · · · · · · · · · · · · · · · · · · ·	32		I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, SB CTO.			
18			YEAS_03_NAYS JOHN TREADWELL, Clerk FURTHER HOUSE ACTION (OVER)			



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Alabama Secretary Of State

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